CONTEMPORARY ISSUES AND DISCREPANCIES OF GOVERNANCE SYSTEM OF HIGHER EDUCATION INSTITUTIONS WITH REFERENCES TO COMMUNITY CAMPUSES OF NEPAL

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Abstract

This paper portrays on contemporary issues and discrepancies in Higher Education Institutions (HEIs) with References to Community Campuses of Nepal focusing on their existing governance system and legitimacy. Government need to have strong and explicit legislation to regulate almost all academic and administrative affairs of community campuses. This is essential ingredient to open the door for quality assurance of higher education system of Nepal. This study paper has taken into consideration these very aspects of community campuses. The specific objectives of the study were; to assess the existing governing system of community campuses and to identify issues and discrepancies of community campuses. This study is based on survey of selected community campuses of provinces seven and five of Federal Republic of Nepal. The main objective of this study is to explore the scope of existing governing system and identify the issues and discrepancies of community campuses of Nepal. There is found great variation and discrepancies in campus management committee formation process and its components, campus chief selection process and its tenure. Likewise, perception of teachers towards their career development was found to be gloomy. There is found substantial variation on workload of teacher and their recruitment process. The transparency and accountability, the hallmark of good governance are found to be poor amongst the respondent campus. The campuses have suffered a lot due to lack of financial sustainability. If this situation recurs for long in higher education arena, it would be catastrophic for nation as whole. Thus, existing scenario paves way to make inference that it is a high time for government and need to prepare strong legislation framework to regulate and address issues and discrepancies of overall governance of community campuses of Nepal.

Key Words: Higher education, Public goods, corporate governance, community campus, legislation

JEL Classifications: D61, H11, H75, I 23, J71

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1. Introduction

Governance in higher education institutions (HEIs) refers to the structure and processes of decision making and the establishment of policies to guide the overall activities of the HEIs. Globally there is emergence of sense of corporate governance in HEIs to ensure integrity and adherence of rule of law. The corporate governance in HEIs predominantly refers to the internal structure, organization and management of autonomous institutions that includes governing board with a team of administrative chief and teaching and non teaching staff, faculty members, department head, and usually some form of organization for student representation. Good governance features like accountability, transparency, equity and inclusiveness, responsiveness and participation, rule based should be adopted (Saraswathi, 2016). Education imparted after the higher secondary level or the 12th standard or PCL is considered as Higher education in Nepal.

In a very short history of higher education, Nepal made different experiments in this regard. In the beginning there were only government colleges, and later the government allowed community colleges to be run. In 1970 all the colleges were nationalized but after a few years it was realized that the state could not take all the responsibility of education and no we have three different kinds of educational institutions government funded, community managed and institutionalized (private) (Bhattarai, 2014).

At present, there are nine universities viz. Tribhuvan University (TU), Nepal Sanskrita University (NSU), Kathmandu University (KU), Purbanchal University(PU), Pokhara University(PoKU), Lumbini Buddha University (LBU), Farwest University(FWU), Mid West University(MWU) and Agriculture and Forestry University (AFU) and four autonomous academic institutions viz. National Academy of Medical Science(NAMS), B P Koirala Institution of Health Science(BPKIHS), Patan Academy of Health Science(PAHS) and Karnali Academy of Health Science(KAHS) that offer higher education in Nepal(UGC, 2016). Thus, in Nepal there are nine universities and four universities like degree granting medical academies as the apex higher education institutions.

The universities have two types of campuses: constituent campuses; campuses directly managed and administered including financial management by the concerned university; and affiliated campuses; campuses whose academic programs are affiliated to a university, but managed and administered including financing either by private individual/organization (private campuses) or by local community stakeholders (community campuses). The academic activities of both types of campuses are governed by the rules and regulations of the concerned university. But, in fact there is lacking precise legal provision to form governing body of affiliated campuses. The university act of Nepal does not have any clear and precise provision for their registration too. Nepal is lagging

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behind in the context of development of the framework of corporate governance for Higher Education Institutions (HEIs). In the year 2015/16, there are altogether 1407 higher education campuses, 98 constituents (6.97 percent) campuses, 777 private (55.22 percent) and 532 community (37.81 percent) campuses (UGC, 2017, p.7). Among the types of campuses, share of student enrollment in the community campuses is 30.71 percent, share of constituent campuses is 33.72 percent, and share of private campuses is 35.56 percent. Furthermore, there are altogether, with 361077 students enrolled in different academic programs in higher education (UGC, 2017, p.17). The affiliated campuses are managed by Campus Management Committee (CMC) that is either private or community based, accordingly they are called private campus or community campus. The Community campuses are Higher Education Institutions (HEIs) that begin to be establishment in Nepal especially since 2037 B S to meet increasing demand of higher education aspirant Nepalese youth. Thereafter, Nepal witnessed rapid growth of community campuses to meet ever increasing demand of higher education and due to inability government to establish constituent campuses across the nation.

Indicators	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
Total Student enrollment	376869	407934	444994	560110	458621	395365	361077
Total Number of Campuses	967	1087	1134	1276	1369	1369	1407
Constituent Campuses	88	90	90	96	98	98	98
Affiliated Campuses	895	1012	1044	1180	1271	1271	1309
Total Number of Teachers	14528	15365	16042	9157	9157	9157	9142
Number of Graduates	76045	65382	62115	61553	58802	72579	90428

Table 1 Trend and Growth of Higher Education and HEIs Indicator

(UGC Nepal, 2017)

Tribhuvan University is the first university of Nepal and was established in 2016 BS (1959 AD) in order to fulfill the demand for higher education in the country. After its inception, many constituent campuses were established across the country and 60 constituent campuses were established till 2050 B S. The constituent campuses could not accommodate the increasing demand of higher education. As a result, there was begun to be established affiliated campuses to meet the increasing demand of higher education from 2037 B S. Since then, there is seen upsurge in the number community campuses across the country. There is significant rate of growth of higher education in terms of student enrollment, number of campus (constituent and affiliated), number teachers and number of graduates. Therefore, it is necessary prepare strong legal framework for ensuring justice,

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uniformity and integrity in HEI governance system of Nepal.

The existing laws, by-laws and regulations of various universities of Nepal are not clear regarding nature and formation system of governing body of community campuses. The nature and formation system of governing body are not uniform in all community campuses across the nation. Universities of Nepal have not made separate division for affiliation, monitoring and regulation of community campuses. The community campuses are suffering from legitimacy problem as their registration agency is unclear. There is issue in the recognition of hierarchy of designation of teaching and nonteaching staffs of community campuses. It has given rise to several types of anomalies in the higher education institutions (HEI). It leads to severe undermining of intellectual and technical contribution made by teaching and nonteaching staff of community campuses thereby degrading academic performance. Likewise, the community campuses are using substantial community as well as government resources for their operation and management. The sole umbrella organization to coordinate HEI in Nepal, University Grants Commission of Nepal has been disbursing huge fund to community campuses across the nation in order to upgrade quality of education. To ensure its efficient utilization, there should be strong and legally recognized governing body of community campuses. To ensure this, precise and clear legal provision is necessary. Therefore, there are some pertinent questions that are to be answered to solve issues and discrepancies relating to governing system of community campuses of Nepal. The pertinent questions to be answered are as follows: a) How is the existing status of governance system of community campus of Nepal?

- b) What should be the governing body of community campuses to ensure best practice?
- c) Where to be registered the community campuses for its legitimacy and its acknowledgement of all the performance?
- d) How to ensure integrity and recognition of designation of teaching and non-teaching staff of community campuses?
- e) What should be financial sustainability provision of community campuses?

The general objective of this study is to explore the scope and identify the existing governing system of community campuses of Nepal to upgrade quality of education and efficient utilization of community and government resources. The specific objectives were; to assess the existing governing system of community campuses of Nepal and to identify ongoing issues and existing discrepancies of community campuses relating to various aspects of governance and management.

Good governance is a key to holistic and sustainable growth and development of any institutions. According to United Nation Development Programme (UNDP), transparency, law based, responsive, accountability, participatory, effective and efficient, equity and inclusive and consensus oriented are the essential elements for good governance of any organization. Therefore, it is essential

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to adhere this globally agreed element of good governance. HEI is complex in terms of people, processes, structures and systems. HEIs are now regarded as enterprises that produce and distribute public goods which are knowledge (Basheka, 2014). It is a matter of fact that for better performance in higher education, the institutions have to balance their academic mission and executive capacity, and the government needs to maintain the equilibrium between excellence and equity (OECD, 2003). In Nepal, the governance system of HEIs is not precise and clear. Even, their legal existence is at risk. The precise and clear governance system is a key to ensure rule of law, efficient and effective utilization of resources and upgrade quality of higher education as well. This proposed research work has focused to get the answer of the above mentioned research questions. The research is mainly limited to community campuses affiliated to Tribhuvan University located in current provinces number 5 and 7 particularly Dang, Banke, Bardiya, Kailali and Kanchanpur district of Nepal.

2. Review of Literature

Academia and Scholars have forecasted that an unprecedented and powerful confluence of forces political, economic, public policy, regulatory, technological, and consumer choice will drastically reshape the landscape of higher education governance in coming years. These forces will cause a seismic shift in governance and accountability for Nepalese colleges and universities. Board members will need additional skills and competencies for leading their institutions through the more treacherous terrain of a new governance world. Several scholars (*Kezar and Eckel 2004; Lapworth 2004*) pointed out that the due to the influences of public sector reforms, concept of shared and participative governance a new form of governance has emerged, i.e. the notion of corporate governance of institutions, that has increasingly become a more dominant approach to tertiary level of education management.

Vedanatham & Saraswathi (2016) asserted that higher education is beacon that guides a society to a better future and the aims of higher education can be achieved through good governance in higher education institutions. Therefore good governance features like accountability, transparency, participation, equity and inclusiveness, efficiency and effectiveness, responsiveness and law based should essentially be existed in HEIs.

Zaman (2015) studied on 'Quality guidelines for good governance in higher education across the globe' and revealed that governance indicators act as a strong contributor for increasing educational effects, which further assist in formulating the policies towards the internationalization of universities. It is concluded that greater Voice and Accountability, political stability, government effectiveness, regulatory quality, rule of law and control of corruption enhance educational outcomes,

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which ultimately benefit the major regions of the world that have internationalized their universities.

Berger et. al., (2014) study explored models of educational management used in the post secondary educational institutions in the five Northeast provinces of the People's Republic of China. The study explores the complexity and diversity that characterized Chinese higher education with important implication for ongoing education reform within China. As higher education in the People's Republic of China expands and undergoes significant changes, a nuanced understanding of the organizational structures in Chinese higher education is increasingly important. This qualitative study included group interviews with university administrators from institutions in each of the five northwestern provinces.

National University of Singapore (2013) underscored that policies related to the reform of higher education systems worldwide are increasingly being driven by ambitions to facilitate and strengthen knowledge economies and societies. Two aspects of this broad development agenda are the emergence of supra-national, regional-scale higher education visions, policies, programs (which generate distinctive mobility patterns), and new forms of experimental inter-regional relationship building.

Eurydice (2008) studied on **'Higher Education Governance in Europe'** and stated that the role of higher education in the society of knowledge is recognized both at European and Member State levels. This level of education is called upon to make a significant contribution to achieving the Lisbon objectives in terms of growth, prosperity and social cohesion. The study highlights the process of modernization at work in higher education in Europe and analyses in particular the structures of governance, the methods used to fund higher education institutions and their responsibilities vis-à-vis academic staff. It also draws attention to the wide variety of models of governance, for example as regards private fund-raising, or decision-making bodies inside institutions. It further emphasizes that important national debates are under way concerning the strategic policies of higher education, which involve a wide range of stakeholders. The study thus enhances the existing knowledge of the processes of governance in higher education and is original in terms of its geographical coverage, through surveying 30 European countries in the Eurydice Network.

3. Research Methodology

This proposed study is exploratory in terms of study design as there is acute dearth of literature in this context in Nepal. In other words, there has not been traced out this type of study in the Nepalese context so far. The study was focused on the existing corporate governance status of

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Community campuses affiliated to Tribhuvan University as a representative of Higher Education Institutions in Nepal based on the findings. The study assessed the perception of stakeholders on current provision, issue relating to it and necessary reform for better practices. The study populations for this were the Community Campuses affiliated to Tribhuvan University where as the samples are fourteen community campuses located in province number 5 and 7 of Federal Republic of Nepal. This study is qualitative in nature. The source of data and information of this study were collected from some selected community campuses of provinces 5 and 7 of Nepal. The key informants were chairperson of campus management committee, Campus chief, chairperson of public campus teachers association, chairperson of public campus non-teaching staff association and chairperson of free students union. This study was based on qualitative as well as quantitative data. The relevant primary data were collected from selected community campuses of the study area and the relevant secondary data were collected from concerned institutions and their publication such as University Grants Commission of Nepal, Ministry of Education, Tribhuvan University, Ministry of Finance, publication of Nepal Public Campus Association, publication of concerned campuses.

The relevant data were collected using tools like structured questionnaire that consisted with close ended and open ended both category of question to fulfill the objectives of research. Like-wise, check list, e-mail, telephone inquiry also were adopted wherever required. The procedures of data collection were field visit, direct personal interview with key informants, indirect oral interview, schedule fill up through e-mail. The quantitative data were processed by editing and tabulating by entering them into Excel 2007 package for their further analysis. This study is mostly qualitative in nature. Therefore, the qualitative information was analyzed adopting content analysis for qualitative nature of data. There were adopted narrative analyses also if necessary.

The main variables of the study are related with corporate governance framework of community campuses. They include transparency of campus activities, legal status of campus and its management committee, responsiveness to the stakeholders, accountability framework of campus activities, participatory approach in campus activities, effectiveness and efficiency of resource utilization, equity approach in the service delivery and inclusive and consensus in the formation of management committee. Likewise, the study also will focus on financial disciplines which include annual budget formulation and its adherence, auditing and report publication.

In Nepal, an umbrella organization for regulating, funding and policy making of University and HEIs is UGC. The UGC has recently initiated development and implementation of performance based public funding in higher education, it has become imperative to have the data reliable and verifiable. Likewise, the government of Nepal (GoN) has recently endorsed and started to implement the national higher education policy that has emphasized on its need for the development of better

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higher education management information system (HEMIS). In addressing the needs of GoN, UGC has launched the Higher Education Reform Project (HERP 2015-2020), a national priority project for supporting implementation of the higher education policy aims to build a comprehensive and coordinated HEMIS extending from UGC to the universities and to their respective campuses that is open and accessible to all stakeholders including educational planers, researchers, critiques, faculties, and students. This proposed study will be a corner stone to support the aforementioned task.

4. Result and Discussion

Existing Governing Body of Community Campuses

There is observed wide range of variation regarding the provision of Campus Assembly (CA) or General Assembly (GA) in order to formulate governing body or campus management committee. That has given rise to several problems in the management activities (Table 2).

Response Category	Yes	No
Provision of Campus / General Assembly (Percent)	78.57	21.43
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(Source: Field Survey, 2017)

Participation of Stakeholders in the Campus

Proportional participation of all the stakeholder of concerned institutions is globally accepted approach to ensure good governance of each and every institution. In this regard, there is found relatively less participatory in the sample observations. In more than 35 percent campus guardians are excluded, in more than 28 percent campus donors are excluded and so on. This is clearly visualized in Table 3 below.

S.N.	Participation	Response category in Percent		
		Yes	No	
1	Guardians	64.28	35.72	
2	Donors	71.42	28.53	
3	Educators	64.28	35.72	
4	Social Leaders	64.28	35.72	
5	Local organization	57.15	42.86	
6	Teachers	64.28	35.72	
7	Non-teaching staffs	57.15	42.86	
8	Students	57.15	42.86	
(Source: Field Survey, 2017)				

Table 3 Participation of Stake holders in CA or GA

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Campus Management Committee Formation

There is found wide range of variations regarding inclusion of stakeholders in CMC. The significant numbers of campuses are lacking participation of key stake holders of HEI like president of professor union, chairperson of student union and chairperson of non-teaching staff in the campus management committee formation process (Table 4).

S.N.	Participation	Response Category in percent		
5.IN.	Farticipation	Yes	No	
1	Chairperson	85.71	14.29	
2	General Members	85.71	14.29	
3	President of Professor Union	78.57	21.43	
4	Chairperson of Free Student Union	78.57	21.43	
5	Chairperson of Staffs	35.71	64.29	

(Source: Field Survey, 2017)

Process of Campus Chief Selection

There is found wide scale of variation in the process of campus chief selection amongst the respondent campuses. This gives rise to instability and ad-hoc in campus management and adversely affects imparting of quality education in HEIs. In more than 57 percent campus chairperson recommends to appoint campus chief, in more than 14 percent campus chairperson of teacher union recommends for the same and more than 35 percent don't have clear provision in this regard (Table 5).

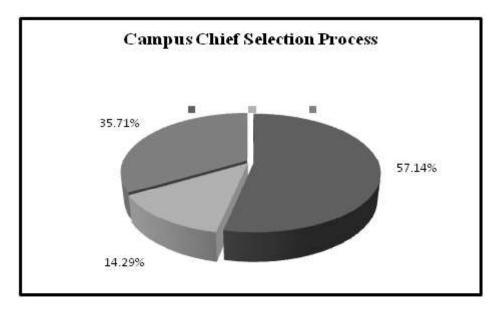
Table 5 Process of Campus Chief Selection in Respondent Campus

S.N.	Participation	Yes (percent)	No(percent)
1	Recommendation of Chairperson of CMC	57.14	42.86
2	Recommendation of Teacher Union	14.30	85.70
3	Undecided	35.70	64.30

(Source: Field Survey, 2017)

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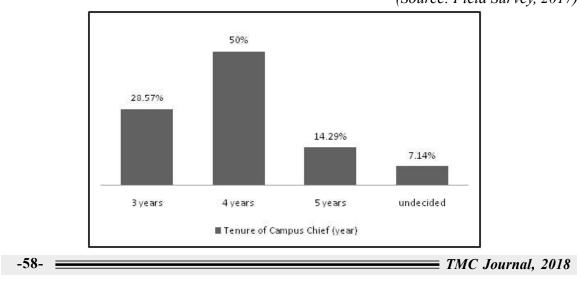
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Tenure of Campus Chief

There is found wide range of variation regarding tenure of campus chief that reflects serious discrepancy in campus governance system of community campuses of Nepal. The data reveals the fact that in 50 percent campuses 4 years tenure followed by 3 years in 28 percent and 2 years 14 percent. At the same time, 7 percent don't have any clear provision (Table 6).

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S.N.	Tenure of Campus Chief (year)	Response Percent
1	3 years	28.57
2	4 years	50.00
3	5 years	14.29
4	undecided	7.14



(Source: Field Survey, 2017)

Provision of Administrative Designation and Tenure

The data reveals that there is wide range of variation regarding provision and tenure of assistant campus chief, department head, chairperson of subject committee, Head of Practice Teaching, and Head of Examination section that reflects serious discrepancy in campus governance system of community campuses of Nepal (Table 7).

S.N.	Administrative Designation	Response in Percent	
5.IN.	Administrative Designation	Yes	No
1	Assistant Campus Chief	92.86	7.14
2	Department Head	78.57	21.43
3	Head of Practice Teaching	85.71	14.28
4	Chairperson of Subject Committee	7.14	92.85
5	Head of Examination Section	7.14	92.85

Table 7 Provision of Administrative Designation and Ten	nure of Respondent Campus
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(Source: Field Survey, 2017)

Campus Legislation System

Campus governing system is best reflected by community campus legislation system which is proxy of rule based institutional management. In other words, the universally accepted norms and values is to have provision of constitution, rules, by-laws and regulation to ensure law based activities. The data reveals the fact that substantial proportion campuses are lacking this very important aspect that makes the environment of lawlessness and promotes uncertainty (Table 8).

Table 8 Provision of Campus	Constitution of Responde	ent of Campus
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S.N.	Contents	Response in Percent	
5.IN.	Contents	Yes	No
1	Provision of Campus by-laws(BIDHAN)	100	00
2	Regulation(NIYAMAWALI)	42.86	57.14
3	Directives (NIRDESIKA)	7.14	92.86

(Source: Field Survey, 2017)

Human Resource Recruitment Process

Human resource recruitment system reflects equity and level of transparency in the community campuses while recruiting human resource in such campus. The data reveals the fact that still there is acute discrepancy in this regard (Table 9).

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S.N.	Recruitment Process	Response Category	
5.IN.	Reclutifient Process	Yes	No
1	Advertisement	92.86	7.14
2	Written Test	92.86	7.14
3	Oral Test	92.86	7.14
4	Others	7.14	92.86

Table 9 Recruitment Process of Teaching and Non- teaching Staffs

(Source: Field Survey, 2017)

Scope of Career Development for Teaching and non-teaching staff

Educational institutions provide career development to assist teaching and non-teaching staff with their educational development. Career development is the process that forms a person's work identity. It is a significant part of human development and spans over the individual's entire lifetime. Career development refers to the lifelong process of managing learning, work, leisure, and transitions in order to move toward a personally determined and evolving preferred future. In educational development, career development provides a person, focus for selecting a career or subject(s) to undertake in the future. In this study, there is found severe discrepancies' in career development opportunity. The data shows that 36 percent campus has no promotion, grading, training and reward, more than 85 percent have no provident fund provision and more than 70 percent have study leave provision (Table 10). This is a matter of serious concern with a view to upgrade higher education quality.

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S.N. Provision of Campus		Response Category	
5.IN.	S.N. Provision of Campus	Yes	No
1	Promotion	64.29	35.71
2	Grading	64.29	35.71
3	Training programme	64.29	35.71
4	Reward	64.29	35.71
5	Provident Fund	14.29	85.71
6	Study Leave	28.57	71.43

Table 10 Scope of Career Development in Respondent Campus

(Source: Field Survey, 2017)

Opportunity of Fellowship for Career Development

Globally, Higher Education Institutions are regarded as knowledge producing industry. In this regard, community campuses are also important ingredient of HEIs. But, in Nepal, faculties of Community campuses have extremely rare incentive and opportunity for research activities and thereby barred the career growth and development.

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S.N.YesNo1According to Tribhuvan University Legacy7.1492.862According to By-Laws and Regulations of Campus42.8642.863Unclear35.764.86	S.N.	Provision of Campus	Response Category Percent	
2According to By-Laws and Regulations of Campus42.8642.86	5.IN.	FIOVISION OF Campus	Yes	No
	1	According to Tribhuvan University Legacy	7.14	92.86
3 Unclear 35.7 64.86	2	According to By-Laws and Regulations of Campus	42.86	42.86
	3	Unclear	35.7	64.86

Table 11 Provision of Fellowship for Career Development

(Source: Field Survey, 2017)

Establishment of Integrity of Protocol and Hierarchy

Establishment of integrity of protocol and hierarchy of teaching and non-teaching staffs is an important ingredient of social justice and equity that is also regarded as an indicator of good governance. Almost all respondents feel that there are serious discrepancies in this regard in the their respective community campuses. The faculties and non-teaching staff are suffered a lot due to such bias. It can be visualized with the help of following data (Table 12).

Table 12 Agency for Establishing Integrity of Protocol and Hierarchy

S.N.	Provision of Campus	Response in Percent	
5.IN.	Provision of Campus	Yes	No
1	According to TU	64.29	64.29
2	According to UGC	7.14	92.86
3	Unclear	28.57	71.43

(Source: Field Survey, 2017)

Work Load of Faculties

There should be uniformity in terms of work load of faculty members of HEIs. It is an important indicator of equity and justice. The data reveals the fact that there is serious discrepancy in this regard in the community campuses that running across the country (Table 13).

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S.N.	Work load	Response in Percent
1	Weekly15 Period	14.28
2	Wekly18 Periods	64.86
3	Weekly 24 periods	7.14
4	No clear provision	14.28

(Source: Field Survey, 2017)

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Financial Sustainability Positions

There is found serious problem in terms of financial sustainability in the community campuses. The data reveals that only 62 percent campuses have somehow managed corpse fund. Likewise, about 92 percent campuses are receiving some grants from UGC Nepal and almost all campuses are dependent on tuition fee from students to manage operating expenses of campus. Other sources are Community forestry (CF), District Development Committee (DDC), local bodies and income from land and building (Table 14).

S.N.	Finan	cial Provision	Multiple Response (Percent)s
1.	Corpse Fund		64.28
2.	Income From I	and and Building Rent	42.85
3.	Monthly Fee of	Student	100
		Local Body	64.28
		DDC	71.48
4.	Subsidy	UGC	92.85
		CF	50
		Others	50

Public Hearing of Community Campuses

Public hearing procedure reflects that transparency and social accountability aspect of community campuses. In other words, there should be excellent public hearing procedure to ensure transparency and accountability. The data also reveals fact that there is extremely poor public hearing procedure (Table15).

S.N.	Particular	Response in Percent
1	Annual Financial Publication	49.98
2	Social Auditing	35.85
3	Others(General Assembly, News paper, website,	21.42
	Annual Programme)	

(Source: Field Survey, 2017)

(Source: Field Survey, 2017)

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Legality of Community Campuses of Nepal

Community campuses began to be established rapidly since 2037 B S across the country in order to meet the higher education demand in Nepal. Community campuses were established taking affiliation from concerned universities in conventional basis. But, such campuses are lacking strong legislation base. That created several discrepancies in various aspects of institutional management. In this regard, the stakeholders have different view regarding registration of community campuses (Table 16).

S.N.	Particular	Response in Percent
1	Concerned University	14.28
2	University Grants Commission of Nepal	21.42
3	Separate Authority	7.14
4	Undecided	57.12

Table 16 Response on Registration Authority of Community Campus for their legality

Funding From University Grant Commission of Nepal

University Grants Commission of Nepal is single source of government finance for Nepalese community campuses. It has been playing appreciable role to upgrade the standard of community campuses of Nepal. In this study, more than 92 percent campuses found to be received from UGC Nepal in average fund received is NPR 9.6 Lakhs annually (Table 17).

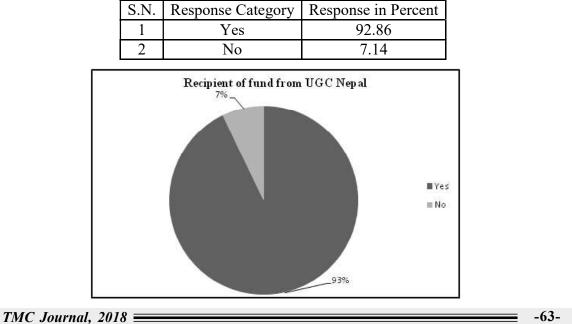


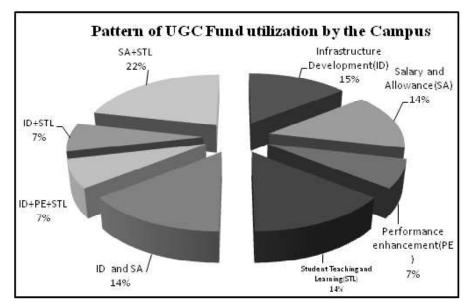
Table 17 Recipient of fund from UGC Nepal

Pattern of UGC Fund utilization

The fund provided by UGC is mostly used for salary and allowance payment and Infrastructure Development (ID). Thereafter, it is used for Performance enhancement (PE) Student Teaching and Learning (STL) (Table 18).

S.N.	Particular	Response in (Percent)
1	Infrastructure Development(ID)	14.28
2	Salary and Allowance(SA)	14.28
3	Performance enhancement(PE)	7.14
4	Student Teaching and Learning(STL)	14.28
5	ID and SA	14.28
6	ID+PE+STL	7.14
7	ID+STL	7.14
8	SA+STL	21.42

Table 18 Pattern of UGC Fund utilization by the Campus



Contemporary Issues and Problems of Community Campuses

Based on the findings of this study, Community campuses of Nepal are facing several anomalies and discrepancies. The major problems and issues of community campuses are as follows:

Problems in the regular payments of salary to teaching and non-teaching staffs

- ◆Lack of adequate budget for monthly payment of salary.
- ◆Lack of sustainable income sources of campuses.

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- ◆Fluctuation in the student enrollment rate.
- ◆Due to lack of adequate fund inability to pay increased salary.
- ◆Less number of students to make up regular class running expenditure.
- ◆Due to lack of regular source of income inability to pay salary and remuneration timely.
- Students enrollment is decreasing in general subjects thereby fall in the income from monthly fee collection.

Problems in the Formation of Management Committee

- ◆Problem in organization of campus assembly.
- ◆Lack of understanding among the stakeholders.
- ◆Problems to identify the key stake holders.
- ◆Excessive political intervention.

Problems in the Construction and Management of Physical Infrastructure

- ◆Lack of adequate classroom.
- ◆Lack of well equipped library.
- ◆Lack of furniture and fixture.
- ◆Lack of application of Information and Communication Technology (ICT).

Problems in the Faculty Development

- ◆Lack of research and publication activities.
- ◆Lack opportunity of M.Phill and Ph. D. study leave.

5. Conclusions and Recommendations

There are several issues and discrepancies in the existing governance system of Community Campuses which are proxy of HEIs of Nepal. Government need to have strong and explicit legislation to regulate all most all academic and administrative affairs of community campuses. This is essential to open the door for quality assurance of higher education system of Federal Republic of Nepal. These types of discrepancies should not go for long in higher education arena, and otherwise would be catastrophic for nation as whole. Therefore, it is a high time for government for appropriate policy shift in this regard. In other words, it is desirable to prepare strong legislation framework to regulate and address ongoing issues and discrepancies of overall governance system of community campuses of Nepal.

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Recommendations for Reform Measures of Community Campuses

Based on the opinions, views and perceptions of stakeholders of community campuses, necessary steps to be taken to ensure uniformity in the formation of Campus governing laws are as follows: Concerned University Authority must formulate and implement strictly Campus Governing laws.

- ◆Public Campus Association must facilitate to formulate and implement strictly Campus Governing laws.
- ♦Conducting seminar, workshop for carrying out discussion on modality of Campus Governing laws and by-laws.
- ♦ Conducting discussion between Public Campus Association and Public Campus professors Union to formulate and implement strictly Campus Governing laws.
- Concerned University Authority must designate Public Campus Association in order to formulate and implement compulsory Campus Governing laws.
- ◆Initiation of UGC is necessary to set up the criteria for uniformity.
- Holding discussion among Chairpersons of campus, campus chief, and professors Union to bring uniformity.

Reform Perspective of TU towards Community Campus

- ◆Equal treatment to constituent and community campus.
- ◆UGC must carry out for Stratification and grading of community campuses based on their performance.
- ♦ Necessary steps to be taken to uplift quality education and reduce the drop out ratio.
- Emphasis should be given to allocate sufficient fund to community campuses from national budget.
- ◆ Equivalence of designation of teaching and non teaching staffs of constituent and community campus.
- Equal opportunity of participation in training, seminar, symposium and educational activities as concerned university.

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